

UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

WILLIS DAVIS,

Petitioner,

v.

L. MARTINEZ, Warden,

Respondent.

No. 2:21-cv-2164 DB P

ORDER AND FINDINGS AND
RECOMMENDATIONS

Petitioner, a state prisoner proceeding pro se, has filed an application for a writ of habeas corpus pursuant to 28 U.S.C. § 2254, together with a request to proceed in forma pauperis. Petitioner seeks an order granting him a new parole suitability hearing based on his allegation that the board failed to properly consider his status as a youth offender. For the reasons set forth below the court will grant the motion to proceed in forma pauperis and recommend that the petition be dismissed.

IN FORMA PAUPERIS

Examination of the in forma pauperis application reveals that petitioner is unable to afford the costs of suit. Accordingly, the application to proceed in forma pauperis will be granted. See 28 U.S.C. § 1915(a).

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SCREENING

I. Screening Requirement

Under Rule 4 of the Rules Governing Section 2254 Cases, this court is required to conduct a preliminary review of all petitions for writ of habeas corpus filed by state prisoners. Pursuant to Rule 4, this court must summarily dismiss a petition if it “plainly appears from the petition and any attached exhibits that the petition is not entitled to relief in the district court.”

II. The Petition

Petitioner is serving a 15 years-to-life sentence pursuant to a second-degree murder conviction in the San Joaquin County Superior Court. (ECF No. 1 at 1, 2.) The basis for relief in this action is a September 10, 2020 finding by the Board of Parole Hearings (BPH) that he was unsuitable for parole. Petitioner argues that the commissioners failed to give “great weight” to his status as a youth offender. (*Id.* at 2-3, 9-19.)

III. Analysis

In 2011, the United States Supreme Court overruled a line of Ninth Circuit precedent that had supported habeas review in California cases involving denials of parole by the BPH and/or the governor. *See Swarthout v. Cooke*, 562 U.S. 216 (2011). The Supreme Court held that federal habeas jurisdiction does not extend to review of the evidentiary basis for state parole decisions. Because habeas relief is not available for errors of state law, and because the Due Process Clause does not require correct application of California’s “some evidence” standard for denial of parole, federal courts may not intervene in parole decisions as long as minimum procedural protections are provided. *Id.* at 220-21.

The Supreme Court has acknowledged that Ninth Circuit’s determination that California law governing parole creates a cognizable liberty interest for purposes of analyzing a due process claims is a “reasonable application of [Supreme Court] cases,” but the Court emphasized that any such liberty interest is “a state interest created by California law.” *Swarthout*, 562 U.S. at 219-20 (emphasis in original). Federal due process protection for such state-created liberty interest is “minimal,” the determination being whether “the minimum procedures adequate for due-process protection of that interest” have been met. *Id.* at 221; *Greenholtz*, 442 U.S. at 16.

1 The inquiry is limited to whether the prisoner was given the opportunity to be heard and
 2 received a statement of the reasons why parole was denied. Swarthout, 562 U.S. at 221; Miller v.
 3 Oregon Bd. of Parole and Post-Prison Supervision, 642 F.3d 711, 716 (9th Cir. 2011) (“The
 4 Supreme Court held in Swarthout that in the context of parole eligibility decisions the due process
 5 right is procedural, and entitles a prisoner to nothing more than a fair hearing and a statement of
 6 reasons for a parole board’s decision.”). This procedural inquiry is “the beginning and the end
 7 of” a federal habeas court’s analysis of whether due process has been violated when a state
 8 prisoner is denied parole. Swarthout, 562 U.S. at 220. The Ninth Circuit has acknowledged that
 9 after Swarthout, substantive challenges to parole decisions are not cognizable in habeas. Roberts
 10 v. Hartley, 640 F.3d 1042, 1046 (9th Cir. 2011).

11 Petitioner’s sole ground for relief alleged in the petition, is that the commissioners failed
 12 to give adequate weight to his status as a youth offender during his parole hearing. (ECF No. 1 at
 13 5-19.) However, this argument alleges only a violation of state law, for which federal habeas
 14 relief is unavailable. See Estelle v. McGuire, 502 U.S. 62, 67-68 (1991) (federal habeas relief is
 15 unavailable for alleged state law violations).

16 Petitioner included along with the petition a copy of the transcript from his September 10,
 17 2020 hearing. Review of the transcript shows that petitioner received both an opportunity to be
 18 heard and a statement of reasons supporting the commissioners’ determination that petitioner was
 19 not suitable. (ECF No. 1 at 23-86.) Because it is clear that petitioner received both an
 20 opportunity to be heard and a statement of reasons for the denial of parole, the court cannot grant
 21 relief on his claim that the commissioners failed to correctly analyze the factors. Roberts, 640
 22 F.3d at 1046 (“A state’s misapplication of its own laws does not provide a basis for granting a
 23 federal writ of habeas corpus.”).

24 CONCLUSION

25 For the reasons set forth above, IT IS HEREBY ORDERED that:


- 26 1. Petitioner’s motion to proceed in forma pauperis (ECF No. 2) is granted; and
- 27 2. The Clerk of the Court shall randomly assign this action to a United States District Judge.

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1 IT IS HEREBY RECOMMENDED that the petition be dismissed because the sole ground
2 alleged is not cognizable in a federal habeas action.

3 These findings and recommendations will be submitted to the United States District Judge
4 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within thirty (30) days
5 after being served with these findings and recommendations, petitioner may file written
6 objections with the court and serve a copy on all parties. The document should be captioned
7 “Objections to Magistrate Judge’s Findings and Recommendations.” In his objections, petitioner
8 may address whether a certificate of appealability should issue in the event he files an appeal of
9 the judgment in this case. See 28 U.S.C. § 2253(c) (absent a certificate of appealability, an
10 appeal may not be taken from the final decision of a district judge in a habeas corpus proceeding
11 or a proceeding under 28 U.S.C. § 2255). Failure to file objections within the specified time may
12 result in a waiver of the right to appeal the district court’s order. Martinez v. Ylst, 951 F.2d 1153
13 (9th Cir. 1991).

14 Dated: February 3, 2022

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17 DEBORAH BARNES
18 UNITED STATES MAGISTRATE JUDGE
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